

## Message Text

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PAGE 01 BOGOTA 05374 091545Z  
ACTION ARA-14

INFO OCT-01 ISO-00 EB-07 /022 W  
-----100205Z 002944 /15

R 082133Z JUN 77  
FM AMEMBASSY BOGOTA  
TO SECSTATE WASHDC 1994  
INFO USDA WASHDC  
DOT WASHDC

UNCLAS BOGOTA 5374

USDA FOR APHIS, DOT FOR FHWA, STATE FOR ARA/ECP

E.O. 11652: N/A  
TAGS: EAGR, ELTN, CO  
SUBJECT: JOINT AFTOSA/DARIEN GAP HIGHWAY PROGRAM

FOLLOWING IS TEXT OF TELEX SENT JUNE 7 BY USDA SENIOR  
TECHNICAL ADVISOR, DR, HUGH BEASLEY, TO DR. TED REA, USDA  
PANAMA, AND USDA WASHINGTON:

"MEETING JUNE 6 WITH GENERAL MANAGER, ICA - DR.  
JOSUE FRANCO AND DR. DIEGO LONDONO, DIRECTOR OF  
DEPARTMENT OF PLANNING-ICA. PURPOSE OF MEETING  
WAS TO CLARIFY RESOLUTION NO. 421 BY GENERAL  
MANAGER, OF MARCH 17, 1977. THIS REORGANIZES ICA  
CREATING DISTRICTS FOR TRANSFER OF TECHNOLOGY,  
ESTABLISHES FUNCTIONS OF DISTRICT DIRECTORS AND  
ACTIVITIES TO BE CARRIED OUT. RESOLUTION BEING  
TRANSLATED AND WILL BE FORWARDED.

ESSENTIALLY, THIS RESOLUTION PLACES FULL RES-  
PONSIBILITY OF COOPERATIVE ICA-USDA FMD PRO-  
JECT IN THE REGION IV MANAGER IN MEDELLIN.  
THERE WILL BE TWO DISTRICTS - ONE IN NORTHERN  
CHOCO AND THE OTHER IN AREA II. THERE WILL BE  
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A DIRECTOR OF ANIMAL PRODUCTION OF REGIONAL IV,  
WHO IN TURN REPORTS TO THE REGIONAL MANAGER.  
RESOLUTION PROVIDES FOR INTEGRATION OF ALL  
ACTIVITIES WHICH ICA IS RESPONSIBLE FOR CARRY-  
ING OUT. IN OTHER WORDS, THE PROJECT PERSONNEL  
WILL NO LONGER BE WORKING EXCLUSIVELY ON AN FMD  
PROGRAM BUT WILL BE DOING WHATEVER THE DISTRICT

DIRECTORS, WHO WILL VERY LIKELY BE AGRONOMISTS, DECIDE FOR THEM TO DO, BOTH IN THE AGRICULTURAL AND SANITARY FIELD. AMONG THESE FUNCTIONS WHICH HAVE NOTHING TO DO WITH FMD ARE SUPERVISION OF LOANS MADE TO RANCHERS, INSPECTION AND CONTROL OF STORES WHICH SELL VETERINARY PRODUCTS, ANIMAL FEEDS, SALT AND MINERALS, PROVIDE TECHNICAL ASSISTANCE TO FARMERS AND CATTLEMEN, TRANSFERENCE OF TECHNOLOGY TO SMALL FARMERS AND INSTITUTIONS, DISEASE SURVEILLANCE AND DIAGNOSIS, RURAL DEVELOPMENT ACTIVITIES AND SO FORTH. THE DISTRICT DIRECTORS WILL HAVE TECHNICAL AND ADMINISTRATIVE AUTONOMY UNDER REGION IV. THIS IS IN LINE WITH ICA'S POLICY OF DECENTRALIZATION AND INTEGRATION. INTEGRATION WILL ALSO INVOLVE USE OF PROJECT FACILITIES, EQUIPMENT AND RESOURCES IN THINGS OTHER THAN FMD. THERE HAS ALREADY BEEN ONE INCIDENT IN WHICH THE REGIONAL MANAGER, MEDELLIN, GAVE A DIRECT ORDER TO SUPERVISOR AREA I TO PROVIDE OFFICE SPACE FOR ICA RURAL DEVELOPMENT PERSONNEL IN UNGUIA. IN OUR CONVERSATIONS I STATED THAT THIS WOULD OF COURSE BE UNACCEPTABLE TO USDA, AND REQUESTED THAT AN EXCEPTION BE MADE FOR THIS PROJECT. THIS WAS DECLINED AND I REQUESTED THAT IT AT LEAST BE POSTPONED UNTIL SRG MEETING. THIS WAS ALSO DECLINED. I WAS TOLD THAT ICA HAS SOMEWHAT OVER 200 AGREEMENTS WITH OTHER COUNTRIES AND THAT THE ICA-USDA FMD AGREEMENT IS UNCLASSIFIED

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MENT IS JUST ANOTHER ONE OF THESE AGREEMENTS, AND THAT NO EXCEPTIONS CAN BE MADE. ALSO, THAT "SMALL ICA'S/ CANNOT EXIST WITHIN ICA. I WAS TOLD ALSO THAT WHEN ICA DECIDES TO MAKE A REORGANIZATION, THEY DO NOT HAVE TO CONSULT WITH FOREIGN GOVERNMENTS. IN EFFECT, THE PROJECT DIRECTOR AND HIS ADMINISTRATIVE OFFICER ARE ELIMINATED. THESE ACTIONS DEMONSTRATE CLEARLY THAT ICA PLACES NO PRIORITY OR IMPORTANCE TO FIGHTING FMD. IF THERE WAS LITTLE CONTROL IN THE PAST OF PROJECT ACTIVITIES, THEN UNDER THIS SYSTEM THERE WILL BE NO CONTROL AT ALL.

AFTER THE USDA AUDITORS VISIT IT HAS COME TO LIGHT THAT BILLBOARDS FOR PROJECT IN AREAS I AND II (ABOUT 220,000 PESOS) WERE PAID FOR IN REGIONAL IV BUT NEVER RECEIVED.

THERE CERTAINLY APPEARS TO EXIST FISCAL  
IRRESPONSIBILITY. I REQUEST THAT THE  
INSPECTOR GENERAL'S OFFICE CONDUCT A DE-  
TAILED EXAMINATION OF PROJECT BOOKS AND  
RECORDS TO DETERMINE EXACT EXTENT OF IRRE-  
GULARITIES."  
DREXLER

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** AGREEMENTS, PUBLIC CORRESPONDENCE, DARIEN GAP HIGHWAY PROJECT, HIGHWAYS, ORGANIZATION & MANAGEMENT, PROGRAMS (PROJECTS)  
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**Disposition Approved on Date:**  
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**Drafter:** n/a  
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**Executive Order:** N/A  
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**Office:** ACTION ARA  
**Original Classification:** UNCLASSIFIED  
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**Status:** NATIVE  
**Subject:** JOINT AFTOSA/DARIEN GAP HIGHWAY PROGRAM FOLLOWING IS TEXT OF TELEX SENT JUNE 7 BY USDA SENIOR TECHNICAL ADVISOR, DR, HUGH BEASLEY, TO DR. TED RE  
**TAGS:** EAGR, ELTN, CO, US  
**To:** STATE  
**Type:** TE  
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